

Municipality of Jefferson

Independent Auditor's Report and Financial Statements

**For the Year Ended
December 31, 2022**

Municipality of Jefferson

Municipality Officials
December 31, 2022

Mayor:

Joseph Bogenreif

Governing Board:

Kim Bogenreif

John Lokhorst

Gary Schaffer

Mike Stokely

Larry Whitlock

Tony Boulware

Finance Officer:

Michaeleen Roark

Municipality of Jefferson

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**Independent Auditor's Report on Internal Control over Financial Reporting and on
Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with *Government Auditing Standards***

To the Council Members
Municipality of Jefferson, South Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the modified cash basis of accounting financial statements of the governmental activities, the business-type activities and each major fund of the Municipality of Jefferson, South Dakota (Municipality), as of December 31, 2022, and for the year then ended, and the related notes to the financial statements, which collectively comprise the Municipality's basic financial statements and have issued our report thereon dated August 15, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Municipality's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Municipality's internal control. Accordingly, we do not express an opinion on the effectiveness of the Municipality's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Municipality's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Prior and Current Audit Findings, as Finding 2022-001 that we consider to be a material weakness.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Municipality's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed one instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which is described in the accompany Schedule of Prior and Current Findings as Findings 2022-002 and 2022-003.

Municipality's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the Municipality's response to the findings identified in our audit. The Municipality's response to the findings identified in our audit are described in the accompany Schedule of Current Findings. The Municipality's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Municipality's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.



Elk Point, South Dakota
August 15, 2025

Municipality of Jefferson
Schedule of Prior and Current Audit Findings
For the Year Ended December 31, 2022

Schedule of Prior Audit Findings

There are no previous audit findings.

Schedule of Current Audit Findings

Internal Control-Related Findings – Material Weakness:

Finding No. 2022-001 – Internal Control Over Year-End Procedures Including Preparation of Financial Statements and Footnotes.

Criteria: An organization's internal control structure should provide for the recording of all necessary material adjustment and the preparation of the financial statements and footnotes in accordance with generally accepted accounting principles.

Condition: The Municipality does not have an internal control system designed to provide for the preparation of the financial statements, including required footnotes and disclosures in accordance with generally accepted accounting principles.

Cause: The Municipality has insufficient number of staff to adequately separate duties.

Effect: This condition may result in materially misstated financial statements, a misappropriation of assets, errors in the financial reporting process, the inability to detect fraud, and the inability to report financial data in accordance with generally accepted accounting principles.

Recommendation: It is the responsibility of management and those charged with governance to make a decision whether to accept the degree of risk associated with this condition because of the cost or other considerations. We recommend a thorough review of the transactions in each fund should take place prior to the beginning of the audit to ensure generally accepted accounting principles have been followed for each fund type, especially for transaction types infrequent in occurrence.

Views of Responsible Officials: Management agrees with the finding and recommendations, however, it is not cost efficient for the Municipality of Jefferson to hire additional staff needed to achieve segregation of duties. The Municipality of Jefferson has implemented alternate procedures to decrease the likelihood that financial data is adversely affected.

Municipality of Jefferson
Schedule of Prior and Current Audit Findings
For the Year Ended December 31, 2022 (Continued)

Compliance Findings—Material Weakness:

Finding No. 2022-002 – Compliance Over Interfund Transfers

Criteria: SDCL 9-21-26.1 requires that the governing body may by a two-thirds vote transfer the surplus money in any of the several funds to another fund or funds or may appropriate such surplus money to the payment of any outstanding indebtedness of the municipality.

Condition: In 2022, there was a transfer from the Water Fund to the General Fund for \$2,219 without a two-thirds vote from the governing body.

Recommendation: We recommend that there is a two-thirds vote by the governing body before an interfund transfer is made.

Management's Response: Municipality of Jefferson will monitor interfund transfers more closely to ensure a two-thirds vote is made before any interfund transfers occur.

Finding No., 2022-003 – Compliance Over Budgets

Criteria: SDCL 9-21-9 requires that the governing body shall not add to the expenditures in any sum in excess of the amount provided for in the annual appropriation ordinance specifically provided.

Condition: In 2022, the expenditures paid exceeded amounts budgeted in the Other, Police, Civil Defense, Sanitation, and Health departments in the General Fund.

Recommendation: We recommend that when such a situation occurs in the future, a supplemental budget be adopted to utilize unobligated fund balances.

Management's Response: Municipality of Jefferson agrees with the finding and recommendation.



Independent Auditor's Report

To the Municipality Council
Municipality of Jefferson, South Dakota

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying modified cash basis of accounting financial statements of the governmental activities, the business-type activities, and each major fund of the Municipality of Jefferson, South Dakota (Municipality), as of December 31, 2022, and for the year then ended, and the related notes to the financial statements, which collectively comprise the Municipality's basic financial statements as listed in the table of contents.

In our opinion, the accompanying modified cash basis of accounting financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the Municipality of Jefferson as of December 31, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with the modified cash basis of accounting described in Note 1.c. to the financial statements.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (*Government Auditing Standards*), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Municipality and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified audit opinions.

Emphasis of Matter

As discussed in Note 1.c. of the financial statements, which describes the basis of accounting, the financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the modified cash basis of accounting described in Note 1.c.; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Municipality's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the modified cash basis of accounting financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Municipality's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Municipality's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the modified cash basis of accounting financial statements that collectively comprise the Municipality's basic financial statements. The Budgetary Comparison Schedule, Schedule of Changes in Long-Term Debt and the Schedule of the Municipality's Proportionate Share of the Net Pension Liability (Asset) are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Budgetary Comparison Schedule, the Schedule of Changes in Long-Term Debt, and the Schedule of the Municipality's Proportionate Share of the Net Pension Liability (Asset) is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated August 15, 2025, on our consideration of the Municipality's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Municipality's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Municipality's internal control over financial reporting and compliance.

A handwritten signature in dark ink, appearing to read "CIO of Elk Point, SD".

Elk Point, South Dakota
August 15, 2025

Municipality of Jefferson
Statement of Net Position – Modified Cash Basis
December 31, 2022

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
Assets:			
Cash and cash equivalents	\$ 127,077	\$ 247,269	\$ 374,346
Total Assets	127,077	247,269	374,346
Net Position:			
Restricted for:			
Disc golf course	1,705	--	1,705
Playground	11,877	--	11,877
Unrestricted	113,495	247,269	360,764
Total Net Position	\$ 127,077	\$ 247,269	\$ 374,346

The accompanying Notes to Financial Statements are an integral part of this statement.

Municipality of Jefferson
Statement of Activities – Modified Cash Basis
For the Year Ended December 31, 2022

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Primary Government		Total
				Governmental Activities	Business-Type Activities	
Primary Government:						
Governmental Activities:						
General government	\$ 145,771	\$ 43,490	\$ --	\$ (102,281)	\$ --	\$ (102,281)
Public safety	173,878	592	--	(173,286)	--	(173,286)
Public works	120,568	--	--	(120,568)	--	(120,568)
Health and welfare	14,264	--	--	(14,264)	--	(14,264)
Culture and recreation	37,912	--	--	(37,912)	--	(37,912)
Total Governmental Activities	492,393	44,082	--	(448,311)	--	(448,311)
Business-type Activities:						
Water	162,353	91,969	39,063	--	(31,321)	(31,321)
Sewer	34,501	90,505	--	--	56,004	56,004
Total Business-Type Activities	196,854	182,474	39,063	--	24,683	24,683
Total Primary Government	<u>\$ 689,247</u>	<u>\$ 226,556</u>	<u>\$ 39,063</u>	<u>(448,311)</u>	<u>24,683</u>	<u>(423,628)</u>
General Revenues:						
Taxes:						
Property tax				225,159	--	225,159
Sales tax				218,032	--	218,032
State shared revenues				24,439	--	24,439
County shared revenues				5,771	--	5,771
Miscellaneous revenue				6,093	--	6,093
Transfers				2,219	(2,219)	--
Total General Revenues and Transfers				<u>481,713</u>	<u>(2,219)</u>	<u>479,494</u>
Change in Net Position				33,402	22,464	55,866
Net Position-Beginning of Year				93,675	224,805	318,480
Net Position-End of Year				<u>\$ 127,077</u>	<u>\$ 247,269</u>	<u>\$ 374,346</u>

The accompanying Notes to Financial Statements are an integral part of this statement.

Municipality of Jefferson
Balance Sheet – Modified Cash Basis – Governmental Funds
December 31, 2022

	General Fund	Total Governmental Funds
Assets:		
Cash and cash equivalents	\$ 127,077	\$ 127,077
Total Assets	<u>127,077</u>	<u>127,077</u>
Fund Balances:		
Restricted		
Disc golf course	\$ 1,705	\$ 1,705
Playground	11,877	11,877
Unassigned	<u>113,495</u>	<u>113,495</u>
Total Fund Balances	<u>127,077</u>	<u>127,077</u>
 Total Fund Balances	 <u><u>\$ 127,077</u></u>	 <u><u>\$ 127,077</u></u>

The accompanying Notes to Financial Statements are an integral part of this statement.

Municipality of Jefferson

Statement of Revenues, Expenditures, and Changes in Fund Balances –
Modified Cash Basis – Governmental Funds
For the Year Ended December 31, 2022

	General Fund	Total Governmental Funds
Revenues:		
Taxes		
General property taxes	\$ 222,313	\$ 222,313
General sales taxes	218,032	218,032
Penalties and interest	2,846	2,846
Licenses and permits	5,445	5,445
State shared revenues		
Bank franchise tax	3,990	3,990
Liquor tax reversion	3,328	3,328
Motor vehicles licenses	10,100	10,100
Local government highway and bridge	1,493	1,493
Other	5,528	5,528
County shared revenues	5,771	5,771
Charges for goods and services		
General government	43,490	43,490
Fines and forfeits		
Court fines and costs	592	592
Miscellaneous revenue		
Other	648	648
Total Revenue	<u>\$ 523,576</u>	<u>\$ 523,576</u>

The accompanying Notes to Financial Statements are an integral part of this statement.

Municipality of Jefferson

Statement of Revenues, Expenditures, and Changes in Fund Balances –
Modified Cash Basis – Governmental Funds
For the Year Ended December 31, 2022 (Continued)

	General Fund	Total Governmental Funds
Expenditures:		
Current:		
General government:		
Financial administration	\$ 137,693	\$ 137,693
Other	8,078	8,078
Public safety:		
Police	117,005	117,005
Fire	43,500	43,500
Civil defense	13,373	13,373
Public works:		
Highways and streets	68,441	68,441
Sanitation	52,127	52,127
Health and welfare:		
Health	14,264	14,264
Culture and recreation:		
Recreation	37,912	37,912
Total Expenditures	<u>492,393</u>	<u>492,393</u>
Excess of Revenues Over (Under)		
Expenditures	31,183	31,183
Other Financing Sources:		
Transfers in	<u>2,219</u>	<u>2,219</u>
Total Other Financing Sources	<u>2,219</u>	<u>2,219</u>
Net Change in Fund Balance	33,402	33,402
Fund Balances- Beginning of Year	<u>93,675</u>	<u>93,675</u>
Fund Balances - End of Year	<u>\$ 127,077</u>	<u>\$ 127,077</u>

The accompanying Notes to Financial Statements are an integral part of this statement.

Municipality of Jefferson
Statement of Net Position – Modified Cash Basis – Proprietary Funds
December 31, 2022

	<u>Water Fund</u>	<u>Sewer Fund</u>	<u>Totals</u>
Assets:			
Current Assets:			
Cash and cash equivalents	\$ 71,542	\$ 175,727	\$ 247,269
Total Assets	<u>71,542</u>	<u>175,727</u>	<u>247,269</u>
Net Position:			
Unrestricted net position	<u>71,542</u>	<u>175,727</u>	<u>247,269</u>
Total Net Position	<u><u>\$ 71,542</u></u>	<u><u>\$ 175,727</u></u>	<u><u>\$ 247,269</u></u>

The accompanying Notes to Financial Statements are an integral part of this statement.

Municipality of Jefferson
Statement of Revenues, Expenses, and Changes in Net Position –
Modified Cash Basis – Proprietary Funds
For the Year Ended December 31, 2022

	Enterprise Funds		
	Water Fund	Sewer Fund	Totals
Operating Revenues:			
Charges for goods and services	\$ 91,969	\$ 78,923	\$ 170,892
Surcharges	--	11,582	11,582
Total Operating Revenues	<u>91,969</u>	<u>90,505</u>	<u>182,474</u>
Operating Expenses:			
Personal services	17,222	17,028	34,250
Other current expense	31,882	2,301	34,183
Materials	<u>113,249</u>	<u>13,622</u>	<u>126,871</u>
Total Operating Expenses	<u>162,353</u>	<u>32,951</u>	<u>195,304</u>
Operating Income (Loss)	<u>(70,384)</u>	<u>57,554</u>	<u>(12,830)</u>
Nonoperating Revenue (Expense):			
Operating grants	39,063	--	39,063
Interest expense and fiscal charges	<u>--</u>	<u>(1,550)</u>	<u>(1,550)</u>
Total Nonoperating Revenue	<u>39,063</u>	<u>(1,550)</u>	<u>37,513</u>
Net Income (Loss) Before Transfers	(31,321)	56,004	24,683
Transfers out	<u>(2,219)</u>	<u>--</u>	<u>(2,219)</u>
Net Change in Net Position	(33,540)	56,004	22,464
Net Position - Beginning of Year	<u>105,082</u>	<u>119,723</u>	<u>224,805</u>
Net Position - End of Year	<u>\$ 71,542</u>	<u>\$ 175,727</u>	<u>\$ 247,269</u>

The accompanying Notes to Financial Statements are an integral part of this statement.

Municipality of Jefferson
Notes to the Modified Cash Basis Financial Statements
December 31, 2022

1. Summary of Significant Accounting Policies:

As discussed further in Note 1c, these financial statements are presented on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

a. Financial Reporting Entity:

The reporting entity of the Municipality of Jefferson, (Municipality) consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility, even though those fiduciary funds may represent organizations that do not meet the criteria for inclusion in the financial reporting entity); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

b. Basis of Presentation:

Government-Wide Financial Statements:

The Statements of Net Position and Statements of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The Statements of Activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the Municipality and for each function of the Municipality's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into two major categories: governmental and proprietary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the Municipality or it meets the following criteria:

Municipality of Jefferson
Notes to the Modified Cash Basis Financial Statements
December 31, 2022

1. Summary of Significant Accounting Policies: (Continued)

1. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined, or
3. Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year to year, or because of public interest in the fund's operations.

The funds of the Municipality's financial reporting entity are described below:

Governmental Funds:

General Fund – The General Fund is the general operating fund of the Municipality. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always considered to be a major fund.

Proprietary Funds:

Enterprise Funds – Enterprise funds may be used to report any activity for which a fee is charged to external users for goods or services. Activities are required to be reported as enterprise funds if any one of the following criteria is met. Governments should apply each of these criteria in the context of the activities' principal revenue sources.

- a. The activity is financed with debt that is secured solely by pledge of the net revenues from fees and charges of the activity. Debt that is secured by a pledge of net revenues from fees and charges and the full faith and credit of a related primary government or component unit—even if that government is not expected to make any payments—is not payable solely from fees and charges of the activity. (Some debt may be secured, in part, by a portion of its own proceeds but should be considered as payable “solely” from revenues of the activity.)
- b. Laws or regulations require that the activity's costs of providing service, including capital costs (such as depreciation or debt service), be recovered with fees and charges, rather than with taxes or similar revenues.
- c. The pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs (such as depreciation or debt service).

Water Fund – financed primarily by user charges, this fund accounts for the construction and operation of the municipal waterworks system and related facilities (SDCL 9-47-1). This is a major fund.

Municipality of Jefferson
Notes to the Modified Cash Basis Financial Statements
December 31, 2022

1. Summary of Significant Accounting Policies: (Continued)

Sewer Fund – financed primarily by user charges, this fund accounts for the construction and operation of the municipal sanitary sewer system and related facilities (SDCL 9-48-2). This is a major fund.

c. Measurement Focus and Basis of Accounting:

Measurement focus is a term used to describe “how” transactions are recorded within the various financial statements. Basis of accounting refers to “when” revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

The Municipality’s basis of accounting is the modified cash basis, which is a basis of accounting other than USGAAP. Under USGAAP, transactions are recorded in the accounts when revenues are earned, and liabilities are incurred. Under the modified cash basis, transactions are recorded when cash is received or disbursed.

Measurement Focus:

Government-Wide Financial Statements:

In the government-wide Statements of Net Position and Statements of Activities, both governmental and business-type activities are presented using the economic resources measurement focus, applied within the limitations of the modified cash basis of accounting as defined below.

Fund Financial Statements:

In the fund financial statements, the “current financial resources” measurement focus or the “economic resources” measurement focus is used, applied within the limitations of the modified cash basis of accounting.

Basis of Accounting:

In the government-wide Statements of Net Position and Statements of Activities and the fund financial statements, governmental and business-type activities are presented using a modified cash basis of accounting.

The modified cash basis of accounting involves the measurement of cash and cash equivalents and changes in cash and cash equivalents resulting from cash receipt and disbursement transactions. Under the cash basis of accounting, the statement of financial position reports only cash and cash equivalents (those investments with terms to maturity of 90 days (three months) or less at the date of acquisition). Under the modified cash basis of accounting, transactions are recorded in the accounts when cash and/or cash equivalents are received or disbursed, and assets and liabilities are recognized to the extent that cash has been received or disbursed.

Municipality of Jefferson
Notes to the Modified Cash Basis Financial Statements
December 31, 2022

1. Summary of Significant Accounting Policies: (Continued)

The acceptable modification to the cash basis of accounting implemented by the Municipality in these financial statements is:

Recording long-term investments in marketable securities (those with maturities more than 90-days (three months) from the date of acquisition) acquired with cash assets at cost.

Recording assets and liabilities related to interfund receivables and payables resulting from cash transactions between funds.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the Municipality applied USGAAP, the fund financial statements for governmental funds would use the modified accrual basis of accounting, while the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

d. Deposits and Investments:

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less. Investments in open-end mutual fund shares, or similar investments in external investment pools, are also considered to be cash equivalents.

e. Capital Assets:

Capital assets include land, buildings, improvements other than buildings, furnishings and equipment, construction/development in progress, infrastructure, intangible lease assets, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period. Infrastructure assets are long-lived capital assets that normally are stationary in nature and normally can be preserved for significantly greater number of years than most capital assets.

As discussed in Note 1.c. above, the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental and business-type activities are presented using a modified cash basis of accounting. The Municipality has not elected to modify their cash basis presentation by recording capital assets arising from cash transactions and depreciating/amortizing those assets where appropriate so any capital assets owned by the Municipality and the related depreciation/amortization are not reported on the financial statements of the Municipality.

Municipality of Jefferson
Notes to the Modified Cash Basis Financial Statements
December 31, 2022

1. Summary of Significant Accounting Policies: (Continued)

f. Long-Term Liabilities:

Long-term liabilities include, but are not limited to, Revenue Bonds.

As discussed in Note 1.c. above the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental and business-type activities are presented using a modified cash basis of accounting. The Municipality has not elected to modify their cash basis presentation by recording long-term debt or long-term liabilities arising from cash transactions, so any outstanding long-term debt or long-term liabilities are not reported on the financial statements of the Municipality. The Municipality does report the principal and interest payments on long-term debt as Debt Service expenditures on the Statement of Revenues, Expenditures and Changes in Fund Balances. On the Statement of Activities, the principal portion of these Debt Service payments are reported within the appropriate expense function while the interest portion is reported as Interest on Long-Term Debt.

The Municipality has presented as Supplementary Information a Schedule of Changes in Long-Term Debt along with related notes that include details of any outstanding Long-Term Debt.

g. Program Revenues:

Program revenues derive directly from the program itself or from parties other than the Municipality's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

1. Charges for services – These arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.
2. Program-specific operating grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.
3. Program-specific capital grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for the acquisition of capital assets for use in a particular program.

h. Proprietary Funds Revenue and Expense Classifications:

In the proprietary fund's Statement of Revenues, Expenses and Changes in Net Position, revenues and expenses are classified as operating or non-operating revenues and expenses. Operating revenues and expenses directly relate to the purpose of the fund.

Municipality of Jefferson
Notes to the Modified Cash Basis Financial Statements
December 31, 2022

1. Summary of Significant Accounting Policies: (Continued)

i. Equity Classifications:

Government-Wide Financial Statements:

Equity is classified as Net Position and is displayed in two components:

1. Restricted Net Position – Consists of net position with constraints placed on their use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
2. Unrestricted Net Position – All other net position that does not meet the definition of “Restricted Net Position.”

Fund Financial Statements:

Governmental fund equity is classified as fund balance, and may distinguish between Nonspendable, Restricted, Committed, Assigned and Unassigned components. Proprietary fund equity is classified the same as in the government-wide financial statements.

j. Application of Net Position:

It is the Municipality’s policy to first use restricted Net Position if any, prior to the use of unrestricted Net Position, when an expense is incurred for purposes for which both restricted and unrestricted Net Position are available.

k. Fund Balance Classification Policies and Procedures:

In accordance with Government Accounting Standards Board (GASB) No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the Municipality classifies governmental fund balances as follows:

- Nonspendable – Includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints
- Restricted – Includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- Committed – Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision-making authority and does not lapse at year-end.

Municipality of Jefferson
Notes to the Modified Cash Basis Financial Statements
December 31, 2022

1. Summary of Significant Accounting Policies: (Continued)

- Assigned – Includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted nor committed. Fund Balance may be assigned by the governing body or Finance Officer.
- Unassigned – Included positive fund balance within the General Fund which has not been classified within the above-mentioned categories and negative fund balances in other governmental funds.

The Municipality would use restricted/committed amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the Government would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The Municipality does not have a formal minimum fund balance policy.

2. Deposits and Investments Credit Risk, Concentrations of Credit Risk, and Interest Rate Risk:

The Municipality follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

Deposits – The Municipality's cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 9-22-6, 9-22-6.1 and 9-22-6.2, and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

Investments – In general, SDCL 4-5-6 permits Municipality funds to be invested only in (a) securities of the United States and securities guaranteed by the United States Government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

As of December 31, 2022, the Municipality did not have any investments.

Municipality of Jefferson
Notes to the Modified Cash Basis Financial Statements
December 31, 2022

2. Deposits and Investments Credit Risk, Concentrations of Credit Risk, and Interest Rate Risk: (Continued)

Credit Risk – State law limits eligible investments for the Municipality, as discussed above. The Municipality has no investment policy that would further limit its investment choices.

Custodial Credit Risk – Investments – The risk that, in the event of the counterparty to a transaction, the Municipality will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party.

Concentration of Credit Risk – The Municipality places no limit on the amount that may be invested in any one issuer.

Interest Rate Risk – The Municipality does not have a formal investment policy that limits investment securities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Assignment of Investment Income – State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The Municipality's policy is to credit all income from investments to the fund making the investment.

3. Property Taxes:

Property taxes are levied on or before October 1 of the year preceding the start of the fiscal year. They attach as an enforceable lien on property, and become due and payable as of January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The Municipality is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable real property in the Municipality.

4. Restricted Net Position:

Restricted Net Position for the year ended December 31, 2022, was as follows:

	Governmental Funds
Disc golf course	\$ 1,705
Playground	11,877
Total	<u>\$ 13,582</u>

Municipality of Jefferson
Notes to the Modified Cash Basis Financial Statements
December 31, 2022

5. Interfund Transfers:

Interfund transfers for the year ended December 31, 2022, were as follows:

Transfer from the Water Fund to the General Fund to cover cash shortages.	\$ 2,219
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6. Pension Plan:

Plan Information:

All employees, working more than 20 hours per week during the year, participate in the South Dakota Retirement System (SDRS), a cost sharing, multiple employer hybrid defined benefit pension plan administered by SDRS to provide retirement benefits for employee of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions are found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at <http://sdrs.sd.gov/publications.aspx> or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

Benefits Provided:

SDRS has four classes of members: Class A general members, Class B public safety and judicial members, Class C Cement Plant Retirement Fund members, and Class D Department of Labor and Regulation members.

Members that were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85 or after age 55 for Class B Foundation judicial members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation public safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirements that do not meet the above criteria may be payable at a reduced level. Class A and B eligible spouses of Foundation members will receive a 60 percent joint survivor benefit when the member dies.

Municipality of Jefferson
Notes to the Modified Cash Basis Financial Statements
December 31, 2022

6. Pension Plan: (Continued)

Members that were hired on/after July 1, 2017, are Generational members. Class A Generational members and Class B Generational judicial members who retire after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60 percent joint and survivor benefit, or a 100 percent joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA) established, in which they will receive up to 1.5 percent of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 established the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to the long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
 - The increase in the 3rd quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
 - The increase in the 3rd quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

Legislation enacted in 2021 reduced the minimum COLA from 0.5 percent to 0.0 percent.

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

Contributions:

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan; Class A Members, 6.0% of salary; Class B Judicial Members, 9.0% of salary; and Class B Public Safety Members, 8.0% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. The Municipality's share of contributions to the SDRS for the fiscal years ended 2022, 2021, and 2020, equal to required contributions each year, were as follows:

<u>Year</u>	<u>Amount</u>
2022	\$ 11,511
2021	10,901
2020	10,396

Municipality of Jefferson
Notes to the Modified Cash Basis Financial Statements
December 31, 2022

6. Pension Plan: (Continued)

Pension Asset:

At June 30, 2022, SDRS is 100.1% funded and accordingly has a net pension asset. The proportionate share of the components of the net pension asset of South Dakota Retirement System, for the Municipality as of this measurement period ending June 30, 2022, and reported by the Municipality as of December 31, 2022 are as follows:

Proportionate share of net position restricted for pension benefits	\$ 1,087,827
Less proportionate share of total pension benefits	<u>1,088,555</u>
Proportionate share of net pension benefits	<u><u>\$ (728)</u></u>

At December 31, 2022, the Municipality reported a liability (asset) of \$(728) for its proportionate share of the net pension liability (asset). The net pension asset was measured as of June 30, 2022 and the total pension liability used to calculate the net pension (asset) was based on a projection of the Municipality's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2022, the Municipality's proportion was 0.00770600%, which is a decrease of 0.0000590% from its proportion measured as of June 30, 2021.

Actuarial Assumptions:

The total pension asset in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary Increases	Graded by years of service, from 7.66% at entry to 3.15% after 25 years of service
Discount Rate	6.50% net of plan investment expense. This is composed of an average inflation rate of 2.50% and real returns of 4.00%
Future COLAs	2.10%

Mortality Rates:

All mortality rates based on Pub-2010 amount-weighted mortality tables, projected generationally with improvement scale MP-2020

Active and Terminated Vested Members:

Teachers, Certified Regents, and Judicial: PubT-2010

Other Class A Members: PubG-2010

Public Safety Members: PubS-2010

Municipality of Jefferson
Notes to the Modified Cash Basis Financial Statements
December 31, 2022

6. Pension Plan: (Continued)

Retired Members:

Teachers, Certified Regents, and Judicial Retirees: PubT-2010, 108% of rates above age 65

Other Class A Retirees: PubG-2010, 93% of rates through age 74, increasing by 2% per year until 111% of rates at age 83 and above

Public Safety Retirees: PubS-2010, 102% of rates at all ages

Beneficiaries:

PubG-2010 contingent survivor mortality table

Disabled Members:

Public Safety: PubS-2010 disabled member mortality table

Others: PubG-2010 disabled member mortality table

The actuarial assumptions used in the June 30, 2022, valuation were based on the results of an actuarial experience study for the period of July 1, 2016, to June 30, 2021.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2022 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity	58.0%	3.7%
Fixed Income	30.0%	1.1%
Real Estate	10.0%	2.6%
Cash	2.0%	0.4%
	<u>100%</u>	

Municipality of Jefferson
Notes to the Modified Cash Basis Financial Statements
December 31, 2022

6. Pension Plan: (Continued)

Discount Rate:

The discount rate used to measure the total pension asset was 6.5%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions from will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset.

Sensitivity of (Asset) to Changes in the Discount Rate:

The following presents the Municipality's proportionate share of net pension asset calculated using the discount rate of 6.50% as well as what the Municipality's proportionate share of the net pension (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage point higher (7.50%) than the current rate:

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
Municipality's proportionate share of the net pension liability (asset)	\$ 151,218	\$ (728)	\$ (124,908)

Pension Plan Fiduciary Net Position:

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

7. Risk Management:

The Municipality is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended December 31, 2022, the Municipality managed its risks as follows:

Liability Insurance:

The Municipality purchases liability insurance for risks related to torts; theft or damage to property; and errors and omissions of public officials from a commercial insurance carrier. Settled claims from these risks have not exceeded the liability coverage during the past three years.

Municipality of Jefferson
Notes to the Modified Cash Basis Financial Statements
December 31, 2022

7. Risk Management: (Continued)

Workers' Compensation:

The Municipality joined the South Dakota Municipal League Workers' Compensation Fund (Fund), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the Fund is to formulate, develop, and administer, on behalf of the member organizations, a program of workers' compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The Municipality's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any workers' compensation claims. The Municipality pays an annual premium, to provide workers' compensation coverage for its employees, under a self-funded program and the premiums are accrued based on the ultimate cost of the experience to date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance which covers up to statutory limits in addition to a separate combined employer liability limit of \$2,000,000 per incident.

The Municipality does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

Unemployment Benefits:

The Municipality provides coverage for unemployment benefits by paying into the Unemployment Compensation Fund established by state law and managed by the State of South Dakota.

8. Violations of Finance-Related Legal and Contractual Provisions:

The Municipality is prohibited by statute from spending in excess of appropriated amounts at the department level. The following represents the significant overdrafts of the expenditures compared to appropriations:

General Fund	Year Ended 2022
Other	\$ 8,078
Police	5,741
Civil defense	13,373
Sanitation	3,627
Health	14,264

The Municipality is taking steps to ensure that the bookkeeping and budgets are adhered to and followed closely by setting up a system to record all transactions. This system will begin during the 2025 year.

Supplemental Information

Municipality of Jefferson
 Budgetary Comparison Schedule – Modified Cash Basis – General Fund
 For the Year Ended December 31, 2022

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
Revenues				
Revenue from Local Sources:				
Taxes:				
General property tax	\$ 228,184	\$ 228,184	\$ 222,313	\$ (5,871)
General sales and use tax	162,000	162,000	218,032	56,032
Penalties and interest on taxes	1,000	1,000	2,846	1,846
Licenses and permits	6,700	6,700	5,445	(1,255)
Intergovernmental:				
State Shared Revenues:				
Bank franchise tax	2,800	2,800	3,990	1,190
Motor vehicle commercial prorate	50	50	--	(50)
Liquor tax reversion	3,950	3,950	3,328	(622)
Motor vehicle licenses (5%)	8,000	8,000	10,100	2,100
Local government highway and bridge fund	4,000	4,000	1,493	(2,507)
Other	600	600	5,528	4,928
County Shared Revenue:				
County road tax (25%)	2,600	2,600	3,306	706
County wheel tax	2,200	2,200	2,465	265
Charges for Goods and Services:				
General government	45,540	45,540	43,490	(2,050)
Fines and Forfeits:				
Court fines and costs	3,000	3,000	592	(2,408)
Miscellaneous Revenue:				
Investment earnings	100	100	--	(100)
Other	5,120	5,120	648	(4,472)
Total Revenues	<u>\$ 475,844</u>	<u>\$ 475,844</u>	<u>\$ 523,576</u>	<u>\$ 47,732</u>

See accompanying Note to Budgetary Comparison Schedules.

Municipality of Jefferson
 Budgetary Comparison Schedule – Modified Cash Basis – General Fund
 For the Year Ended December 31, 2022 (Continued)

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
Expenditures				
General Government:				
Financial administration	\$ 142,169	\$ 142,169	\$ 137,693	\$ 4,476
Other	--	--	8,078	(8,078)
Public Safety:				
Police	111,264	111,264	117,005	(5,741)
Fire	47,000	47,000	43,500	3,500
Civil defense	--	--	13,373	(13,373)
Public Works:				
Highways and streets	83,439	83,439	68,441	14,998
Sanitation	48,500	48,500	52,127	(3,627)
Health and Welfare:				
Health	--	--	14,264	(14,264)
Culture and Recreation:				
Recreation	43,472	43,472	37,912	5,560
Total Expenditures	475,844	475,844	492,393	(16,549)
Excess of Revenues Over				
Expenditures	--	--	31,183	31,183
Other Financing Sources:				
Transfers in	--	--	2,219	2,219
Total Other Financing Sources	--	--	2,219	2,219
Net Changes in Fund Balance	--	--	33,402	33,402
Fund Balance, Beginning of Year	93,675	93,675	93,675	--
Fund Balance, End of Year	\$ 93,675	\$ 93,675	\$ 127,077	\$ 33,402

See accompanying Note to Budgetary Comparison Schedules.

Municipality of Jefferson
Notes to Budgetary Comparison Schedules
December 31, 2022

Note 1: Budgets and Budgetary Accounting:

The Municipality follows these procedures in establishing the budgetary data reflected in the schedules:

1. At the first regular board meeting in September of each year or within ten days thereafter, the Governing Board introduces the annual appropriation ordinance for the ensuing fiscal year.
2. After adoption by the Governing Board, the operating budget is legally binding and actual expenditures for each purpose cannot exceed the amounts budgeted, except as indicated in number 4.
3. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5 percent of the total municipal budget and may be transferred by resolution of the Governing Board to any other budget category that is deemed insufficient during the year.
4. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets.
5. Unexpended appropriations lapse at year end unless encumbered by resolution of the Governing Board.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General Fund.

6. Formal budgetary integration is employed as a management control device during the year for the General Fund
7. Budgets for the General Funds are adopted on a basis consistent with the modified cash basis of accounting.

Note 2: GAAP/Budgetary Accounting Basis Differences:

The Municipality's budgetary process accounts for certain transactions on a basis other than GAAP. The major differences between the budgetary basis and the GAAP basis lies in the manner in which revenues and expenditures are recorded. Under the budgetary basis, revenue and expenditures are recognized on a modified cash basis. Utilizing the modified cash basis, revenues are recorded when received in cash and expenditures are recorded when paid. Under the GAAP basis, revenues and expenditures are recorded on the modified accrual basis of accounting on the governmental fund statements and on the full accrual basis on the government-wide statements.

Municipality of Jefferson
Schedule of Changes in Long-Term Debt
For the Year Ended December 31, 2022

Debt payable at December 31, 2022 is comprised of the following:

	Long-Term Debt 01/01/22	Add New Debt	Less Debt Retired	Long-Term Debt 12/31/22	Due within One Year
Business-Type Activities:					
Bonds payable					
Revenue	\$ 37,996	\$ --	\$ 10,387	\$ 27,609	\$ 10,756
Total Business-Type Activities	<u>37,996</u>	<u>--</u>	<u>10,387</u>	<u>27,609</u>	<u>10,756</u>
 Total Long-Term Debt:	 <u>\$ 37,996</u>	 <u>\$ --</u>	 <u>\$ 10,387</u>	 <u>\$ 27,609</u>	 <u>\$ 10,756</u>

The annual debt service requirements are as follows:

	Principal	Interest
2023	\$ 10,756	\$ 826
2024	11,137	445
2025	5,716	75
	<u>\$ 27,609</u>	<u>\$ 1,346</u>

Municipality of Jefferson
Schedule of the Municipality's Proportionate Share of the Net Pension Asset
Years Ended December 31,

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Municipality's proportion of the net pension liability/asset	0.0077060%	0.0077650%	0.0080350%	0.0077404%	0.0070943%	0.0065952%	0.0060229%	0.0061574%
Municipality's proportionate share of net pension liability (asset)	\$ (728)	\$ (59,467)	\$ (349)	\$ (820)	\$ (165)	\$ (599)	\$ 20,345	\$ (26,115)
Municipality's covered payroll	\$ 137,351	\$ 141,309	\$ 141,072	\$ 131,616	\$ 120,969	\$ 117,378	\$ 100,369	\$ 97,946
Municipality's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	0.53%	42.08%	0.25%	0.62%	0.14%	0.51%	20.27%	26.66%
Plan fiduciary net position as a percentage of the total pension liability (asset)	100.10%	105.52%	100.04%	100.09%	100.02%	100.10%	96.89%	104.10%

*The amounts presented for each year were determined as of the measurement date of the collective net pension liability (asset) which is 6/30.

**GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the Municipality will present information for those years for which information is available.

Municipality of Jefferson
Notes to Supplementary Information – Pension Schedules
As of December 31, 2022

Changes from Prior Valuation

The June 30, 2022 Actuarial Valuation reflects numerous changes to the actuarial assumptions as a result of an experience analysis completed since the June 30, 2021 Actuarial Valuation. In addition, two changes in actuarial methods have been implemented since the prior valuation.

The details of the changes since the last valuation are as follows:

Benefit Provision Changes

During the 2022 Legislative Session no significant SDRS benefit changes were made and gaming enforcement agents became Class B Public Safety Members.

Actuarial Assumption Changes

As a result of an experience analysis covering the period from July 1, 2016, to June 30, 2021, and presented to the SDRS Board of Trustees in April and June 2022, significant changes to the actuarial assumptions were recommended by the SDRS Senior Actuary and adopted by the Board of Trustees first effective for this June 30, 2022, actuarial valuation.

The changes to economic assumptions included increasing the price inflation to 2.50% and increasing the wage inflation to 3.15%. The current assumed investment return assumption of 6.50% was retained, lowering the assumed real investment return to 4.00%. The baseline COLA assumption of 2.25% was also retained. Salary increase assumptions were modified to reflect the increase in assumed wage inflation and recent experience. The assumed interest on accumulated contributions was decreased to 2.25%.

The demographic assumptions were also reviewed and revised. The mortality assumption was changed to the Pub-2010 amount-weighted tables using separate tables for teachers, general, and public safety retirees, with assumptions for retirees adjusted based on credible experience. The mortality assumption for active and terminated vested members was changed to the unadjusted amount-weighted Pub-2010 tables, again by member classification and the assumption for beneficiaries was changed to the amount-weighted Pub-2010 general contingent survivor table. Adjustments based on experience were also made to the assumptions regarding retirement, termination, disability, age of spouses for married Foundation members, percentage of terminated vested members electing a refund, and benefit commencement age for terminated vested Public Safety members with 15 or more years of service.

The SDRS COLA equals the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0% (0.5% prior to 2021) and no greater than 3.5%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that if assumed on a long-term basis, results in a FVFR equal to or exceeding 100%.

Municipality of Jefferson
Notes to Supplementary Information – Pension Schedules
As of December 31, 2022 (Continued)

As of June 30, 2021, the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (2.25%) was greater than 100% and the full 0% to 3.5% COLA range was payable. For the June 30, 2021, Actuarial Valuation, future COLAs were assumed to equal the baseline COLA assumption of 2.25%.

As of June 30, 2022, the FVFR assuming future COLAs equal to the baseline COLA assumption of 2.25% is less than 100% and the July 2023 SDRS COLA is limited to a restricted maximum of 2.10%. The July 2023 SDRS COLA will equal inflation, between 0% and 2.10%. For this June 30, 2022, Actuarial Valuation, future COLAs were assumed to equal the restricted maximum COLA of 2.10%.

Actuarial assumptions are reviewed for reasonability annually and reviewed in depth periodically, with the next experience analysis anticipated before the June 30, 2027, Actuarial Valuation and any recommended 7 changes approved by the Board of Trustees are anticipated to be first implemented in the June 30, 2027, Actuarial Valuation.

Actuarial Method Changes

Actuarial method changes with minor impact were implemented for this valuation after recommendation by Cavanaugh Macdonald Consulting as part of their reviews of prior valuations. As a result, liabilities and normal costs for refund benefits and the Generational Variable Retirement Account are now calculated using the entry age normal cost method with normal costs based on the expected value of these accounts rather than the actual balance.